United States Senate

WASHINGTON, DC 20510

July 14, 2025

VIA ELECTRONIC TRANSMISSION

The Honorable Marco Rubio Secretary U.S. Department of State Washington, DC 20520 Anthony Clare Chargé d'Affaires U.S. Mission to ICAO Montreal, Quebec, Canada H3C 5J9

Dear Secretary Rubio and Chargé d'Affaires Clare:

We are writing to urge the U.S. Department of State and U.S. Mission to the International Civil Aviation Organization (USICAO) to actively participate in and support the effort—along with other ICAO member states—to raise the mandatory commercial pilot retirement age standard. The American public deserves the most qualified and experienced pilots when traveling.

During the 14th Air Navigation Conference held last year from August 26th to September 6th, the ICAO advanced formal action directed at raising or even eliminating the institution's *recommended* pilot retirement age of 65 years.¹ This initiative—led by Canada, Australia, Brazil, Japan, New Zealand, the United Kingdom, and the International Air Transport Association— makes it increasingly likely that the international community will move to increase the suggested retirement age in the near future. Such a move would be consistent with data from around the world, which confirm that experienced pilots have fewer accidents than junior pilots.² Therefore, it would stand to reason that raising or eliminating the pilot retirement age—coupled with the existing rigorous technical and medical testing that pilots undergo—would result in a reduction of accidents by closing the experience gap and retaining the greatest level of experience our passengers expect on the flight deck. In fact, many countries around the world already allow pilots above the age of 65 to fly and have been doing so without compromising safety.³

Last Congress, in the Senate Commerce Committee, Senator Blackburn led several of her colleagues in an amendment to the Federal Aviation Administration (FAA) Reauthorization which would have raised the mandatory commercial pilot retirement age from 65 to 67. This amendment did not alter any other qualification to become a commercial pilot and was widely supported by industry.

¹ Int'l Civil Aviation Org. [ICAO], *Leveraging Technology and Oversight Activities to Assess Pilot Age Limit*, ICAO Doc. AN-Conf/14-WP/106 (June 28, 2024), https://www.icao.int/Meetings/anconf14/Documents/WP/wp 106 pdf.

² Guohua Li, et al., Age, Flight Experience, and Risk of Crash Involvement in a Cohort of Professional Pilots, 157 Am. J. Epidemiol. 10, 874 (2003).

³ Rajesh Singh & Allison Lampert, *Focus: US Airline Pilots Fight Their Unions to Increase Retirement Age*, REUTERS (Aug. 22, 2023), https://www.reuters.com/business/aerospace-defense/us-airline-pilots-fight-their-unions-increase-retirement-age-2023-08-22/.

The United States is one of ICAO's largest member states and one of 36 states that make up the ICAO Council. The USICAO is tasked with improving the safety, security, and sustainability of civil aviation in the U.S., and, as such, has an obligation to advocate for changes to international standards to benefit American consumers and our dominance in the skies. Therefore, the USICAO should not spend this debate sitting on the sidelines. As I know you understand, if the United States cedes our leadership role in this space on the international stage, China—who is presently and actively joining our partners to advocate for raising the pilot retirement age—will gladly fill that void. We urge you to actively participate in this important process and support raising ICAO's standard for the pilot retirement age.

Sincerely,

Marsha Blackburn United States Senator

Mark Kelly United States Senator

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Enclosures

- cc: The Honorable Sean Duffy Secretary Department of Transportation Washington, D.C. 20590
- cc: Brian Bedford Administrator Federal Aviation Administration Washington, D.C. 20591